



**AGENDA ITEM: 9.1**

**AGENDA DATE: August 27, 2021**

**TO: Chairman and Members of the Board**

**THRU: Lee Smith, County Manager**

**FROM: Tara Jennings, Strategic Planning Administrator**

*Lee Smith*  
*Tara Jennings*

**ISSUE:**

Transmittal and approval of recommended projects for the First Tranche, American Rescue Plan Act (ARPA) - Coronavirus State and Local Fiscal Recovery Funds.

**ISSUE:**

Transmittal and Approval of recommended projects for the First Tranche, American Rescue Plan Act (ARPA) – Coronavirus State & Local Fiscal Recovery Funds.

**BACKGROUND:**

The U.S. Department of Treasury, under the American Rescue Plan Act, allocated \$362 Billion dollars for America Rescue Plan –Coronavirus State and Local Fiscal Recovery Funds. Chatham County approved acceptance of the “First Tranche” of funds on June 11, 2021.

**FACTS AND FINDINGS:**

1. On March 11, 2021, President Biden signed the \$1.9 trillion American Rescue Plan Act of 2021, which established the \$362 billion Coronavirus State and Local Fiscal Recovery Fund. Of this total, \$65.1 billion is provided in direct aid to counties.
2. Under the legislation, counties with populations above 200,000 residents, including Chatham County, are eligible to receive direct payment from the U.S. Treasury.
3. As approved by the Board on April 30, 2021, Chatham County submitted all requested documentation on May 11, 2021. The Board agreed to accept the funds on June 11, 2021 and a preliminary budget was established.
4. The grant’s first tranche for \$28,109,192.50 was received on May 19, 2021. Under the Treasury’s guidelines, the County must submit a budget to the Treasury Department by August 31, 2021.
5. Staff reviewed community priorities to make recommendations to the Board. Based on guidelines provided by U.S. Treasury, staff solicited requests from units of government and drafted recommendations. A Board workshop was held on August 2, 2021 to educate the Board and solicit input on potential projects allowable under the legislation.
6. A presentation is attached outlining use of the funds. Based on input from Board members and the management team, staff is recommending alignment with the following categories:
 

a. Negative Economic Impact	\$ 2,350,000
b. Premium Pay	\$ 2,237,700
c. Infrastructure	\$11,600,000
d. Revenue Replacement	\$11,631,492
e. Administrative	\$ 290,001 (rounded up)

7. A budget for the grant's second tranche is not required at this time since funds have not been distributed. However, it is anticipated that some of the approved projects will draw funding from the second tranche.
8. A breakdown of proposed projects is also included in the attachments.

**BLUEPRINT ALIGNMENT:**

Quality of Life – Chatham County citizens achieve a superior quality of life with a safe, active and healthy environment.

**ALTERNATIVES:**

1. Board Approval of recommended projects for the First Tranche, American Rescue Plan Act (ARPA) – Coronavirus State & Local Fiscal Recovery Funds totaling \$28,109,193 (attached).
2. Provide staff with other direction.

**FUNDING:**

Project budgets will be established within Fund 220- Coronavirus State and Local Fiscal Recovery Fund.

**POLICY ANALYSIS:** Board action will ensure compliance with Grant requirements.

**RECOMMENDATION:**

Approve Alternative 1.

#A: ARPA Attachment

#B: ARPA Overview BOC 08.27.21 REVISED

Tara Jennings	Completed	08/20/2021 12:04 PM
Linda Cramer	Completed	08/23/2021 3:20 PM
Robin Panther	Completed	08/24/2021 8:52 AM
Vicki Center	Completed	08/24/2021 8:57 AM
Linda Cramer	Completed	08/24/2021 12:58 PM
Danielle Hillery	Completed	08/24/2021 4:21 PM
Lee Smith	Completed	08/25/2021 9:22 AM
Board of Commissioners	Pending	08/27/2021 9:30 AM

ARPA Proposed Budget Summary  
Staff Recommendation - 1st Tranche

	First Tranche \$	First Tranche %
Negative Economic Impact	\$ 2,350,000	8.36%
Premium Pay	\$ 2,237,700	7.96%
Infrastructure	\$ 11,600,000	41.27%
Revenue Replacement	\$ 11,631,493	41.38%
Administrative	\$ 290,000	1.03%
Unallocated	\$ (1)	0.00%
Total	28,109,193	100.00%

ARPA Proposed Budget Summary  
Staff Recommendation

	First Tranche \$	First Tranche %
Negative Economic Impact		
- Small Business Assistance	\$ 1,500,000	5.34%
- Job Training	\$ 175,000	0.62%
- Blueprint/Nonprofit programs	\$ 675,000	2.40%
Premium Pay		
- Compensation	\$ 2,237,700	7.96%
Infrastructure		
- Sewer Lift Stations	\$ 750,000	2.67%
- Sewer Ph. II Sallie Mood Force Main	\$ 1,100,000	3.91%
- Storm Water Drainage	\$ 7,250,000	25.79%
- Broadband	\$ 2,500,000	8.89%
Revenue Replacement		
- Infrastructure	\$ 2,000,000	7.12%
- Judicial - Public Health	\$ -	0.00%
- Judicial - Technology	\$ 1,276,705	4.54%
- Judicial - Backlog	\$ 3,028,666	10.77%
- Public Health	\$ 5,178,122	18.42%
- Technology	\$ 148,000	0.53%
Administrative	\$ 290,000	1.03%
Unallocated	\$ (1)	0.00%
Total	<u>\$ 28,109,193</u>	<u>100.00%</u>

#A: ARPA Attachment (4359 : Request Board approval of ARPA proposed projects and budget.)

## ARPA Proposed Project List 08/20/21

Expenditure Category	STAFF RECOMMENDATION		
	TOTAL	RECOMMENDED First Tranche \$28,109,192.50	PRELIMINARY Second Tranche \$28,109,192.50
Grant Revenue			
Public Health	\$0.00		
Negative Economic Impact	\$ 2,350,000.00		
Job Training Assistance (Step Up)	2.7	200,000	100,000
Small Business Assistance	2.9	3,000,000	1,500,000
Job Training Assistance/Scholarships (Chatham EMS EMTs)	2.12	150,000	75,000
Aid to Nonprofits - Blueprint Grants & United Way COVID Response	2.10	1,250,000	675,000
Services to Disproportionately Impacted Communities	\$0.00		
Premium Pay	\$ 2,237,700.00		
Hazard Pay (1800 Employees)	4.1	5,437,700	1,937,700
E911 Supplement		600,000	300,000
Infrastructure	\$ 11,600,000.00		
Sewer - Various Lift Stations	5.2	2,650,000	750,000
Sewer - Phase II Sallie Mood Force Main	5.2	1,100,000	1,100,000
Storm Water - Drainage/Hydrants	5.6	15,675,000	7,250,000
Broadband	5.16	6,500,000	2,500,000
Revenue Replacement	\$ 11,631,493.00		
Early Learning Center in Qual Census Track	Infrastructure 3.9	1,000,000	1,000,000
Youth Mental Health Facility in Qual Census Track	Infrastructure 3.12	1,000,000	1,000,000
Infrastructure (Sub-Total)	Infrastructure	2,000,000	2,000,000
Juvenile Court - Behavioral Health	Judicial - Public Health 1.10	-	-
Judicial - Public Health (Sub-Total)	Judicial - Public Health	-	-
Sheriff- Jail Management	Judicial - Technology 1.7	2,500,000	1,000,000
State Court- Technology Upgrades	Judicial - Technology 1.7	400,000	200,000
Probate Court - NEMO-Q	Judicial - Technology 1.4	26,705	26,705
ICS Support Positions	Judicial - Technology 1.7	50,000	50,000
Judicial - Technology (Sub-Total)	Judicial - Technology	2,976,705	1,276,705
Clerk of Superior Court - Backlog	Judicial Backlog 4.1	230,000	230,000
DA - Additional personnel/backlog	Judicial Backlog 1.9	500,704	250,704
Jury Relocation/Rent of Civil Rights	Judicial Backlog 1.7	136,500	136,500
Juvenile Court	Judicial Backlog 1.9	563,822	281,911
Juvenile Court - Accountability Court	Judicial Backlog 1.10	-	-
Magistrate Court - Case backlog	Judicial Backlog 1.9	192,340	192,340
Probate Court - Case Backlog	Judicial Backlog 1.4	381,040	381,040
Public Defender - Case backlog	Judicial Backlog 1.9	245,000	245,000
Sheriff - Courtroom Equipment	Judicial Backlog 1.4	175,000	175,000
Sheriff - Personnel for Implementation	Judicial Backlog 1.4	171,071	171,071
State Court - Backlog Arraignments *	Judicial Backlog 1.9	50,000	50,000
State Court - Jury Trial backlog	Judicial Backlog 1.9	600,000	300,000
State Court - Technology & Equipment	Judicial Backlog 1.7	28,100	28,100
Superior Court - Case Managers (Electronic Monitoring)	Judicial Backlog 1.9	1,000,000	400,000
Superior Court - Senior Judges	Judicial Backlog 1.9	374,000	187,000
Judicial Backlog (Sub-Total)	Judicial Backlog	4,647,577	3,028,666
Board of Equalization (Use of Civic Center)	Public Health	150,000	150,000
Capital Improvements	Public Health 3.13	150,000	150,000
Correct Health mental health at detention center	Public Health 1.4	500,000	350,000
Employee Vaccination Incentive	Public Health 1.1	900,000	900,000
FM&O Custodial Expenses	Public Health 1.8	600,000	600,000
HVAC @ Courthouse	Public Health	2,500,000	1,000,000
Potential Future COVID Response	Public Health 1.1	3,623,404	2,878,122
Public Vaccination	Public Health 1.1	75,000	50,000
Public Health (Sub-Total)	Public Health	8,498,404	5,178,122
CEMA - MEOC Upgrades ( Radio, Wi-Fi, Interior Refurbish)	Technology 1.7	73,000	73,000
Finance - Business License Software	Technology 1.7	225,000	-
Tax Commissioner-Software	Technology 1.8	75,000	75,000
Technology (Sub-Total)	Technology	373,000	148,000
Administrative	\$ 290,000.00		
Administrative Expenses	7.1	460,000	115,000
Evaluation and Data Analysis	7.2	700,000	175,000
Total Projects		28,109,193	28,109,193.00
Unallocated		(1)	(1)

#A: ARPA Attachment (4359 : Request Board approval of ARPA proposed projects and budget.)



# American Rescue Plan Act (ARPA)

State and Local Fiscal Recovery Fund

# GOAL:

Adoption of budget  
with proposed projects.

# What is ARPA?

- American Rescue Plan – federal law authorized by Congress March 2021
- Includes **Coronavirus State & Local Fiscal Recovery Funds** (CSLFRF)
  - Aid to States, Counties, Municipalities & Tribal Governments
- Regulated by the U.S. Treasury Department
- Covered Period is March 3, 2021 to December 31, 2024
  - Expenditures can extend until December 31, 2026 if obligated by 2024
  - Any funds not obligated or expended for eligible uses must be returned to Treasury.
- Regulations require specific eligible uses of the funds and frequent reporting to the U.S. Treasury Department



# Grant Revenues for Chatham County

## REVENUES

Description	Original Budget	FY21 (Actual)	FY22 (Estimated)
ARP (phase 1 = 50% - provided in May, 2021)	\$ 28,109,192.50	\$ 28,109,192.50	
ARP (phase 2 = 50% - 12 months after estimated May, 2022)	\$ 28,109,192.50		\$ 28,109,192.50
<b>Total Revenue</b>	<b>\$ 56,218,385.00</b>	<b>\$ 28,109,192.50</b>	<b>\$ 28,109,192.50</b>




# Eligible Uses

Chatham County has substantial discretion to use the award funds in ways that best suit the needs of constituents – as long as the use fits into one of the following categories:

- A. To respond to the COVID-19 public health emergency or its negative economic impacts;
- B. To respond to workers performing essential work during the COVID-19 public health emergency;
- C. For the provision of government services, to the extent of the reduction in revenue of such recipient due to the COVID-19 public health emergency, relative to revenues collected in the most recent full fiscal year prior to the emergency; and
- D. To make necessary investments in water, sewer, or broadband infrastructure.

# Revenue Loss Formula

Coronavirus State and Local Fiscal Recovery Funds					
Revenue Loss Calculation Worksheet (Data entry required in red highlighted cells)					
<b>Step 1</b>	Select the month your fiscal year ends from the drop-down menu.	June	 <b>Carl Vinson Institute of Government UNIVERSITY OF GEORGIA</b>		
<b>Step 2</b>	Enter revenue amounts from the TED data for <u>fiscal years</u> 2017, 2018, and 2019.	<b>FY17</b>	\$ 298,623,682.00	The amount for each year includes all general fund revenue, enterprise funds (other than utilities), and intergovernmental revenues from state and local governments. Do not include utility revenue from gas, electric, water, and transit; proceeds from debt issuance; proceeds from the sale of any asset; or any federal intergovernmental revenue including federal pass through funds from the state.	
		<b>FY18</b>	\$ 324,711,509.00		
		<b>FY19</b>	\$ 339,609,783.52		
	Compound rate of growth	6.642%	This is the compound rate of growth for your government from FY2017 through FY2019.		
	Rate for calculations	6.642%	This is the greater of the compound rate of growth above and 4.1%.		
<b>Step 3</b>	Enter the actual amounts for the same revenue sources used to calculate revenue for FY17 through FY19 entered above.	Actual Revenue	Counterfactual Growth Rate	Counterfactual Revenue	CSLFRF Funds Available
	Actual revenue for <u>calendar year</u> 2020	\$ 356,578,295.00	110.127%	\$ 374,000,474.51	\$ 17,422,179.51
	Actual revenue for <u>calendar year</u> 2021	\$ .	117.441%	\$ 398,841,303.27	
	Actual revenue for <u>calendar year</u> 2022	\$ .	125.241%	\$ 425,332,041.09	
	Actual revenue for <u>calendar year</u> 2023	\$ .	133.560%	\$ 453,582,273.70	

# Key Concept: Expenditure Category

<b>1: Public Health</b>	
1.1	COVID-19 Vaccination <sup>^</sup>
1.2	COVID-19 Testing <sup>^</sup>
1.3	COVID-19 Contact Tracing
1.4	Prevention in Congregate Settings (Nursing Homes, Prisons/Jails, Dense Work Sites, Schools, etc.) <sup>*</sup>
1.5	Personal Protective Equipment
1.6	Medical Expenses (including Alternative Care Facilities)
1.7	Capital Investments or Physical Plant Changes to Public Facilities that respond to the COVID-19 public health emergency
1.8	Other COVID-19 Public Health Expenses (including Communications, Enforcement, Isolation/Quarantine)
1.9	Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19
1.10	Mental Health Services <sup>*</sup>
1.11	Substance Use Services <sup>*</sup>
1.12	Other Public Health Services
<b>2: Negative Economic Impacts</b>	
2.1	Household Assistance: Food Programs <sup>*</sup> <sup>^</sup>
2.2	Household Assistance: Rent, Mortgage, and Utility Aid <sup>*</sup> <sup>^</sup>
2.3	Household Assistance: Cash Transfers <sup>*</sup> <sup>^</sup>
2.4	Household Assistance: Internet Access Programs <sup>*</sup> <sup>^</sup>
2.5	Household Assistance: Eviction Prevention <sup>*</sup> <sup>^</sup>
2.6	Unemployment Benefits or Cash Assistance to Unemployed Workers <sup>*</sup>
2.7	Job Training Assistance (e.g., Sectoral job-training, Subsidized Employment, Employment Supports or Incentives) <sup>*</sup> <sup>^</sup>
2.8	Contributions to UI Trust Funds
2.9	Small Business Economic Assistance (General) <sup>*</sup> <sup>^</sup>
2.10	Aid to Nonprofit Organizations <sup>*</sup>
2.11	Aid to Tourism, Travel, or Hospitality
2.12	Aid to Other Impacted Industries
2.13	Other Economic Support <sup>*</sup> <sup>^</sup>
2.14	Rehiring Public Sector Staff
<b>3: Services to Disproportionately Impacted Communities</b>	
3.1	Education Assistance: Early Learning <sup>*</sup> <sup>^</sup>
3.2	Education Assistance: Aid to High-Poverty Districts <sup>^</sup>
3.3	Education Assistance: Academic Services <sup>*</sup> <sup>^</sup>
3.4	Education Assistance: Social, Emotional, and Mental Health Services <sup>*</sup> <sup>^</sup>
3.5	Education Assistance: Other <sup>*</sup> <sup>^</sup>
3.6	Healthy Childhood Environments: Child Care <sup>*</sup> <sup>^</sup>
3.7	Healthy Childhood Environments: Home Visiting <sup>*</sup> <sup>^</sup>
3.8	Healthy Childhood Environments: Services to Foster Youth or Families Involved in Child Welfare System <sup>*</sup> <sup>^</sup>

3.9	Healthy Childhood Environments: Other <sup>*</sup> <sup>^</sup>
3.10	Housing Support: Affordable Housing <sup>*</sup> <sup>^</sup>
3.11	Housing Support: Services for Unhoused Persons <sup>*</sup> <sup>^</sup>
3.12	Housing Support: Other Housing Assistance <sup>*</sup> <sup>^</sup>
3.13	Social Determinants of Health: Other <sup>*</sup> <sup>^</sup>
3.14	Social Determinants of Health: Community Health Workers or Benefits Navigators <sup>*</sup> <sup>^</sup>
3.15	Social Determinants of Health: Lead Remediation <sup>^</sup>
3.16	Social Determinants of Health: Community Violence Interventions <sup>*</sup> <sup>^</sup>
<b>4: Premium Pay</b>	
4.1	Public Sector Employees
4.2	Private Sector: Grants to Other Employers
<b>5: Infrastructure<sup>27</sup></b>	
5.1	Clean Water: Centralized Wastewater Treatment
5.2	Clean Water: Centralized Wastewater Collection and Conveyance
5.3	Clean Water: Decentralized Wastewater
5.4	Clean Water: Combined Sewer Overflows
5.5	Clean Water: Other Sewer Infrastructure
5.6	Clean Water: Stormwater
5.7	Clean Water: Energy Conservation
5.8	Clean Water: Water Conservation
5.9	Clean Water: Nonpoint Source
5.10	Drinking water: Treatment
5.11	Drinking water: Transmission & Distribution
5.12	Drinking water: Transmission & Distribution: Lead Remediation
5.13	Drinking water: Source
5.14	Drinking water: Storage
5.15	Drinking water: Other water infrastructure
5.16	Broadband: "Last Mile" projects
5.17	Broadband: Other projects
<b>6: Revenue Replacement</b>	
6.1	Provision of Government Services
<b>7: Administrative</b>	
7.1	Administrative Expenses
7.2	Evaluation and Data Analysis
7.3	Transfers to Other Units of Government
7.4	Transfers to Non-entitlement Units (States and territories only)

There are 66 expenditures categories.

# Recommended Budget

	First
	Tranche \$
Negative Economic Impact	\$ 2,350,000
Premium Pay	\$ 2,237,700.00
Infrastructure	\$ 11,600,000.00
Revenue Replacement	\$ 11,631,493.00
Administrative	\$ 290,000.00
Unallocated	\$ (0.50)
Total	\$ 28,109,192.50

# Summary - Projects Under Consideration

Public Health



- Job Training Assistance
- Aid to Non Profits
- Small Business Assistance

Negative Economic Impact



Services to Disproportionately Impacted Communities



- Compensation - Hazard Pay for Essential Employees

Premium Pay



- Sewer/Water Projects
- Broadband

Infrastructure



- Infrastructure
- Judicial Backlog
- Public Health – Vaccination Programs
- Technology

Revenue Replacement



- Staff - Salary and benefits
- Evaluation and Data Analysis software

Administrative



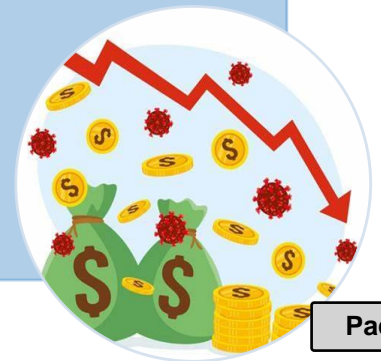
# Proposed Projects

Public Health



- Job Training Assistance (2.7, 2.12)
- Aid to Non Profits (2.10)
- Small Business Assistance (2.9)

Negative Economic Impact





# Proposed Projects

Services to  
Disproportionately  
Impacted Communities



- Compensation - Hazard Pay for Essential Public Sector Employees

Premium Pay





# Proposed Projects

- County/Community Municipal Fiber & Broadband Infrastructure
- Sewer Projects
- Storm Water/Drainage Projects

## Infrastructure



- Reimbursement for revenue loss on variety of programs.

## Revenue Replacement



- Salary and Benefits
- Evaluation and Data Analysis software

## Administrative



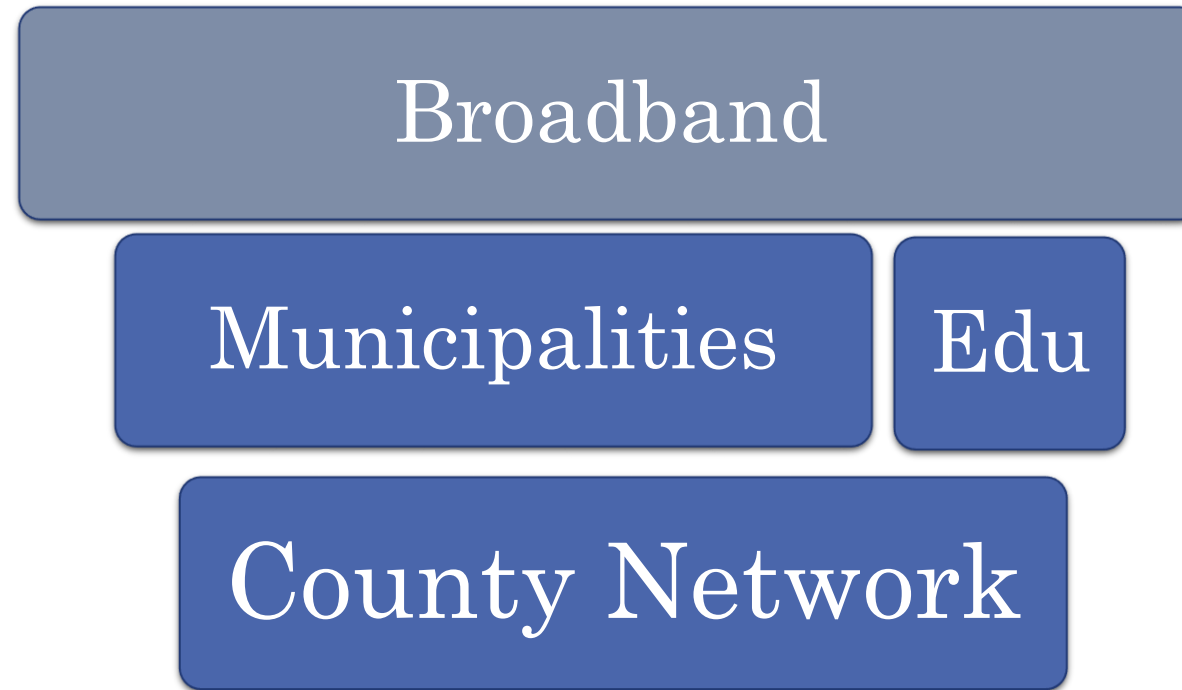
# Proposed Sewer Projects

- Galbrake Lift Station
- Hopecrest Life Station
- Nancy Place Life Station
- Salcedo Lift Station
- Phase II Sallie Mood Force Main Replacement

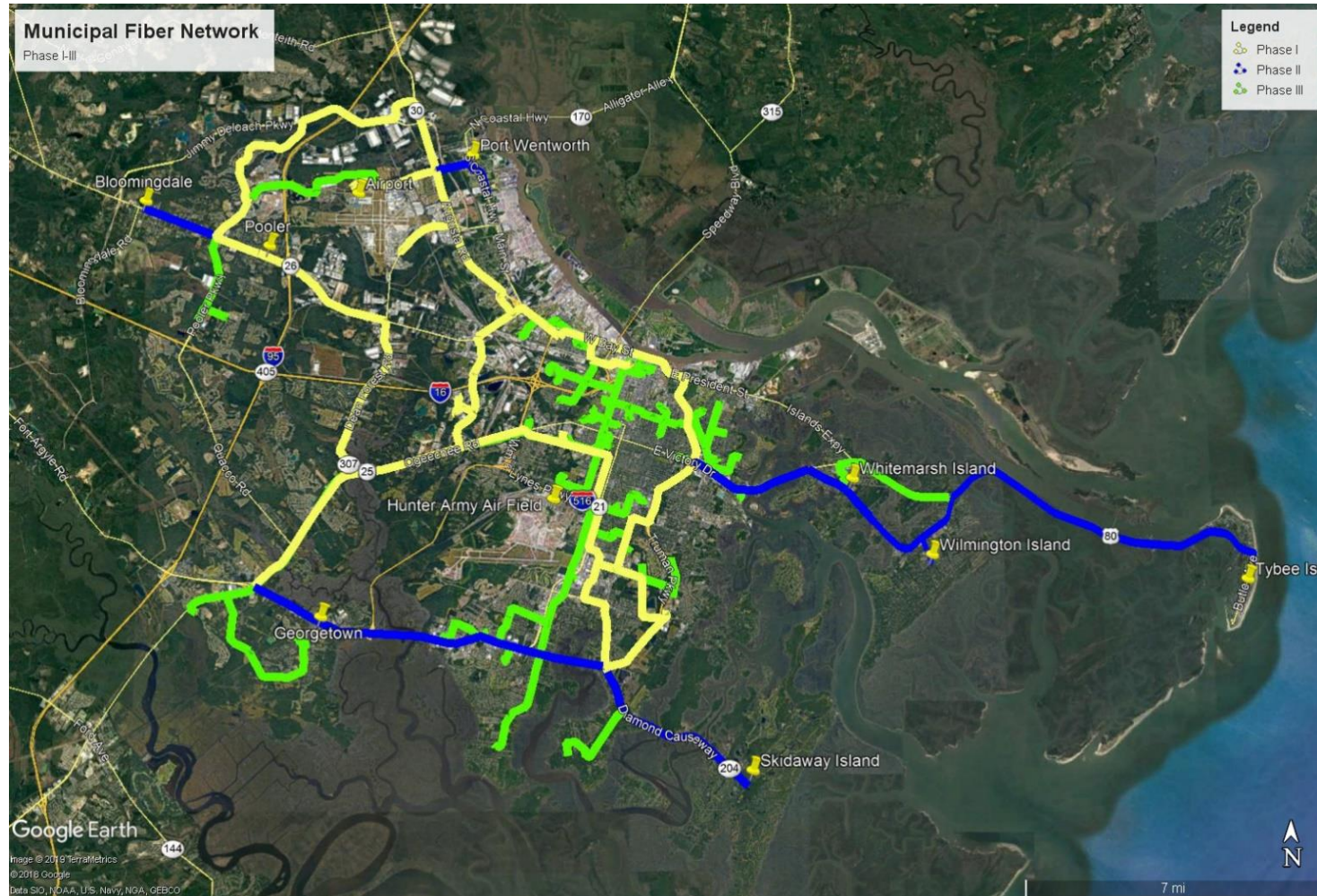
# Proposed Water Projects

- One Chatham Drainage Storm Study
- Septic Education and Awareness Program (SEAP)
- Explore Hydrants/Drainage:
  - Burnside
  - Hardin Canal
  - Isle of Hope
  - Ogeechee Farms
  - Sandfly

# Proposed County Fiber Architecture

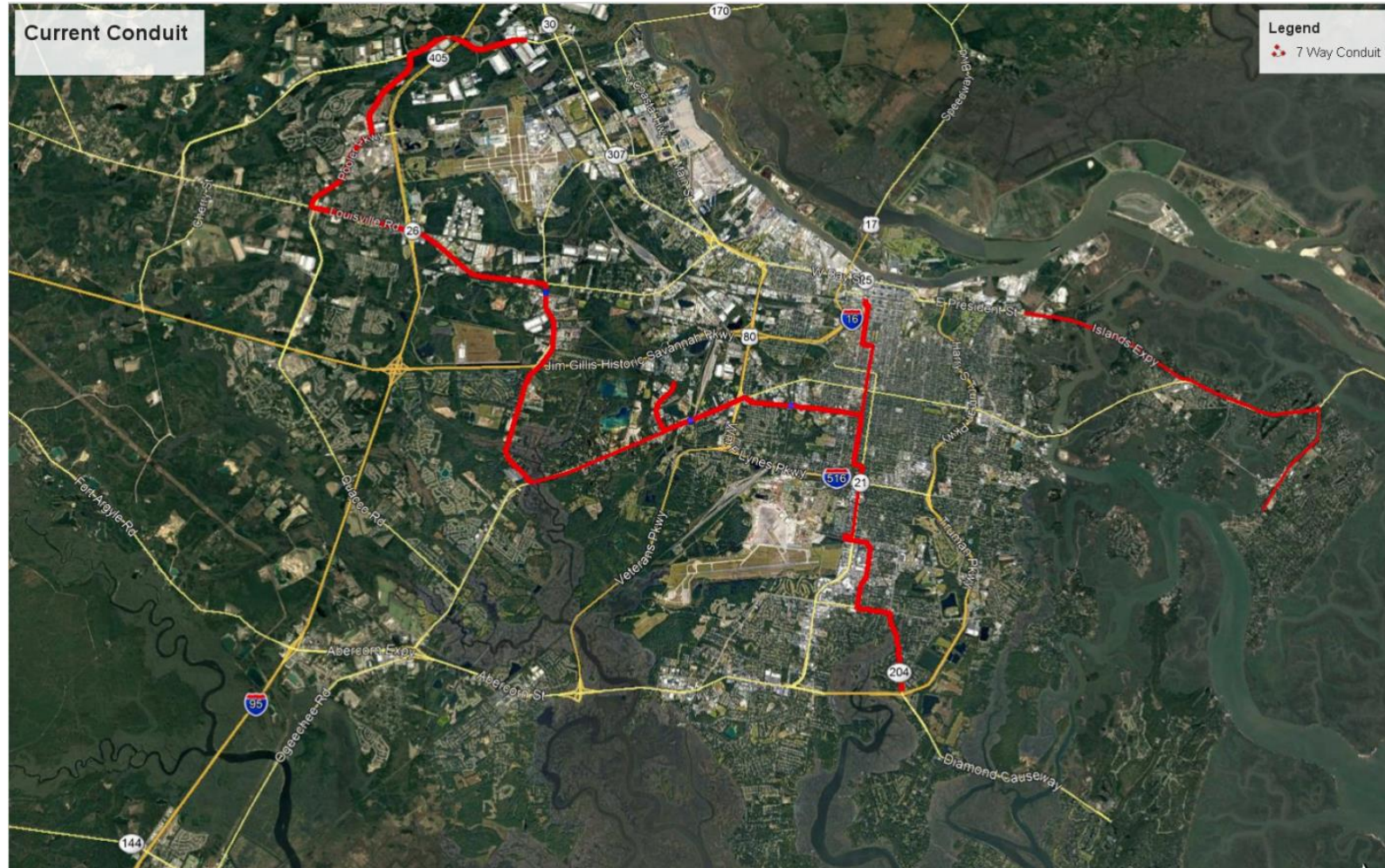


# Municipal Fiber Network Phases I - III





# Conduit Through PPP Opportunities







# Recommended Budget

ARPA Proposed Budget Summary	RECOMMENDED
Staff Recommendation	First
	Tranche \$
Negative Economic Impact	
- Small Business Assistance	\$ 1,500,000.0
- Job Training	\$ 175,000.0
- Blueprint/Nonprofit programs	\$ 675,000.0
Premium Pay	
- Compensation	\$ 2,237,700.0
Infrastructure	
- Sewer Lift Stations	\$ 750,000.0
- Sewer Ph. II Sallie Mood Force Main	\$ 1,100,000.0
- Storm Water Drainage	\$ 7,250,000.0
- Broadband	\$ 2,500,000.0
Revenue Replacement - limit is \$18.5	
- Infrastructure	\$ 2,000,000.0
- Judicial - Public Health	\$ -
- Judicial - Technology	\$ 1,276,705.0
- Judicial - Backlog	\$ 3,028,666.0
- Public Health	\$ 5,178,122.0
- Technology	\$ 148,000.0
Administrative	\$ 290,000.0
Unallocated	\$ (0.5)
Total	\$ 28,109,193



# Recommendation & Next Steps

- Submit the Interim Report and Recovery Performance Plan-Progress Report
- Schedule Community Engagement Opportunities
- Explore use of technology for Community Engagement & Input
- Begin Drafting IGA/MOU with Projects to Identify Reporting Requirements
- Investigate and Implement Tracking and Reporting Tools
- Expand FY23 Blueprint Application